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## **WEST VIRGINIA LEGISLATURE**

**REGULAR SESSION, 1989** 

# ENROLLED Committee Substitute for SENATE BILL NO. 186

PASSED April 8, 1989
In Effect 90 days from Passage

#### ENROLLED

## COMMITTEE SUBSTITUTE FOR Senate Bill No. 186

(Senator Chafin, original sponsor)

[Passed April 8, 1989; in effect ninety days from passage.]

AN ACT to amend and reenact sections five, five-c and ten, article three, chapter three of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all relating to voting by absentees; necessity for physician's and chiropractor's statements deleted in certain cases: more than four consecutive absentee ballots voted by mail as a result of being out of the county to be challenged; exceptions; authorizing county commissions to adopt a policy extending emergency absentee voting to health care facilities within an adjacent county or within thirty-five miles of the county seat; extending the time in which persons admitted to health care facilities may apply to vote an emergency absent voter's ballot; changing the method by which emergency absent voter's ballots may be applied for and voted; and updating certain terminology.

Be it enacted by the Legislature of West Virginia:

That sections five, five-c and ten, article three, chapter three of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted, all to read as follows:

#### ARTICLE 3. VOTING BY ABSENTEES.

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## §3-3-5. Voting an absent voter's ballot by mail; federal postcard application.

A person desiring to vote an absent voter's ballot by 1 2 mail may, on or after the first day of January prior to 3 the date of any primary, general or special election in 4 the case of any person outside the continental limits of 5 the United States and not more than eighty-four days 6 prior to the date of any primary, general or special election in the case of any other person, make appli-8 cation by mail to the clerk of the circuit court of the 9 county in which he is registered to vote for an official 10 absent voter's ballot or ballots to be voted at such 11 election. The clerk of the circuit court shall not honor 12 any such application for an absent voter's ballot 13 received by him after the fourth day next preceding 14 the date of the election. In computing the fourth day, 15 the day of conducting the election shall be excluded.

When a clerk receives a completed application to vote an absent voter's ballot by mail in more than one election in an election year from an applicant eligible to vote absentee under subsection (2), section one of this article, the clerk shall, if all legal requirements are met, forward to the applicant the appropriate ballot or ballots for each election held within that jurisdiction. The application to be used by persons who wish to vote an absent voter's ballot by mail shall be prescribed by the secretary of state and shall be in substantially the following form:

## "APPLICATION FOR VOTING AN ABSENT VOTER'S BALLOT BY MAIL

39 40 41	for thirty days, next preceding the date of the ensuing election to be held on the day of, 19; that I now reside at,
<del>1</del> 2	(give full address)
13 14 15 16 17	in the magisterial district of, in said county; that I am a duly qualified voter entitled to vote in such election; that I am registered in the precinct of my residence as provided by law; that I am registered as a;
48 49 50	(state political party if ballot is for primary election) and that (strike out the numbered paragraphs not applicable and complete the numbered paragraph which is applicable):
52 53 54 55	(1) I will be unable to vote in person at the polls on election day because of, (state particulars of physical disability, illness or injury).
56 57 58 59	(2) I anticipate commitment to a hospital, institution or other confinement on or about the day of, 19, for the following medical reasons
30 31 32 33	as evidenced below by the statement of a duly licensed physician or chiropractor, and by reason thereof will not be able to vote in person at the polls in such election.
64 65 66 67	(3) I expect to be absent from the aforementioned county in which I am registered to vote during the entire time the polls are open in such election, and I am (check one applicable):
38 39	$\hfill\Box$ A member of the armed forces in the active service.
70 71	$\square$ A spouse or dependent of a member of the armed forces in active service.
72 73	$\hfill\Box$ A member of the merchant marine of the United States.
74 75	$\square$ A spouse or dependent of a member of the merchant marine of the United States.
76	☐ A citizen of the United States temporarily residing

77 outside the territorial limits of the United States and 78 the District of Columbia. 79 □ A spouse or dependent residing with or accompan-80 ying a citizen of the United States temporarily residing 81 outside the territorial limits of the United States and 82 the District of Columbia. 83 (4) I am required to be absent from the aforemen-84 tioned county in which I am registered during the entire time the polls are open in such election for the 86 reason or reasons hereafter stated: I am not in any of 87 the categories referred to in paragraph (3) above; I am 88 required to be absent from said county during regular business hours of the clerk of the circuit court of said county throughout the period or throughout the remainder of the period of voting an absent voter's 9192ballot by personal appearance at said office. 93 94 95 (state reason or reasons for required absence from 96 county on election.) 97 (5) I have been appointed \_ 98 (state whether an election 99 commissioner or poll clerk) 100 in precinct No. \_\_\_\_\_ in said election, which precinct is not the precinct in which I am registered 101 102 to vote. 103 (6) I will be incarcerated in the county or city jail or 104 other detention facility located in this county on 105 election day but am not under sentence of treason, 106bribery or a felony, as evidenced below by the state-107ment of the county sheriff, chief of police or autho-108 rized deputy. 109 In consideration of the foregoing qualifications, I 110 hereby make application for an official absent voter's 111 ballot (or ballots if more than one are to be used) to be voted by me at such election, and request that such 112113 ballot or ballots be mailed to me at the following 114 address: \_ (give full address for mailing purposes) 115 116 (Complete the following paragraph only if assistance

117	will be needed in voting absent voter's ballot):
118 119 120 121	I further declare that I will need assistance in voting an absent voter's ballot for the following reasons
122 123	(specify illiteracy or exact nature of physical disability, illness or injury)
124 125 126 127 128 129 130	I hereby declare under the penalties for false swearing as provided in section three, article nine, chapter three of the code of West Virginia, one thousand nine hundred thirty-one, as amended, that the statements and declarations contained in this application are true and correct to the best of my knowledge and belief.
131 132	Signature of Applicant
133 134 135 136	(or in case the applicant is illiterate he shall make his mark and have it witnessed on the following lines):
137 138	Mark of Applicant
139 140	Signature of Witness''
141 142 143 144 145	If the person applying for an absent voter's ballot by mail be unable to sign his application because of illiteracy, he shall make his mark on the signature line above provided for an illiterate applicant which mark shall be witnessed.
146 147 148 149 150	The following declaration must be completed and signed if the reason specified in the above application for being unable to vote in person at such election is anticipated confinement in a hospital, institution or other place for medical reasons.
151 152 153 154	"STATEMENT OF PHYSICIAN (CHIROPRACTOR) I,, hereby declare that I am a physician (chiropractor) duly licensed to practice in the state of;

155 156 157 158	that I last examined the applicant whose signature appears on the application above on the day of; and that in my opinion:
159 160	The applicant will, because of
161	(state for what medical reasons)
162	be confined in
163	(specify hospital, institution or other place)
164 165 166 167	on or about theday of
168 169	Signature of Physician (Chiropractor)''
170 171 172 173 174	The following declaration must be completed and signed if the reason specified in the above application for being unable to vote in person at the election is incarceration in a facility within the county for other than conviction of treason, bribery or a felony:
175 176	"STATEMENT OF SHERIFF, CHIEF OF POLICE OR AUTHORIZED DEPUTY
177 178 179 180 181 182	I,, hereby declare that the applicant whose signature appears on the application above will be confined in the county or city jail or other detention facility on the day of, 19, the date of the election, and is not under conviction of treason, bribery or a felony.
183 184	SIGNATURE
185 186	TITLE
187	
188	COUNTY''
189	In lieu of the application for an absent voter's ballot

190 provided above, those persons specified in subsection 191 (2), section one of this article may use the federal 192 postcard application for absent voter's ballot form 193 issued under authority of the Uniformed and Overseas 194 Citizens Absentee Voting Act of 1986, as amended (Public Law 99-410, 42 U.S.C. 1973, et seq.). Any such 195 196 federal postcard application does not have to be 197 executed pursuant to oath or attestation. Upon receipt 198 of a properly completed copy of such form, the clerk 199 of the circuit court shall process it the same as any 200 other application for an absent voter's ballot by mail. 201 Any such properly completed copy may be returned 202 only to the clerk of the circuit court of the county in 203 which the applicant is a registered voter.

204 Immediately upon receipt of a completed application 205 for voting an absent voter's ballot by mail, the clerk of 206 the circuit court shall determine (1) whether the 207 application for voting such ballot has been completed 208 as required by law; (2) whether he has evidence that 209 any of the statements contained in the application are 210 not true; (3) whether the applicant is in fact duly 211 registered in the precinct of his residence as provided 212 by law and insofar as registration is concerned would 213 be permitted to vote at the polls in such election; and 214 (4) whether the applicant has voted absentee by mail 215 as a result of being out of the county more than four 216 consecutive times: Provided, That the determination 217 as to whether the applicant has voted more than four 218 consecutive times shall not apply if the applicant is a 219 citizen residing out of the United States; or a member, 220 spouse or dependent of a member serving in the 221 uniformed services; or a college student living outside 222 his or her home county. If the determination of the 223 clerk of the circuit court as to (1) or (3) is in the 224 negative or as to (2) or (4) is in the affirmative, the 225 clerk shall notify the applicant at the time he mails 226 the absent voter's ballot to him that he will challenge 227 the applicant's privilege to vote an absent voter's 228 ballot by mail for reasons which he shall indicate and, 229 upon receipt of the applicant's absent voter's ballot, 230 the clerk shall challenge such ballot. If the challenge 231is made under subdivision (4) above, such a challenge

- 232 shall be removed upon submission of proof of resi-233 dence before the board of canvassers.
- 234 Upon determination by the clerk of the circuit court 235 that the applicant is entitled to vote an absent voter's ballot by mail or that the applicant will be permitted to vote an absent voter's ballot by mail with such 238 ballot to be challenged by the clerk, the clerk shall 239between the forty-second day and the fourth day next 240 prior to the election in which the absent voter's ballot is to be used, mail to the applicant the following absentee voting supplies: Provided, That the clerk 242shall mail such voting supplies to an applicant whose address is shown to be outside the continental limits of the United States by priority airmail on the same day 246 the application is received in the clerk's office or on 247 the next day thereafter that he has both an application 248 and a ballot:
- 249 (a) One official absent voter's ballot (or ballots if 250more than one are to be used) which has been pre-251pared in accordance with law for use in such election; 252 such ballot in the case of a primary election shall be 253 of the party of the applicant's affiliation as indicated 254 on his registration card or, in the case the applicant is 255 not found to be registered by the clerk but votes a 256 ballot challenged by the clerk, the clerk shall send to 257 the applicant an absent voter's ballot of the party 258 designated by the applicant in his application;
- 259 (b) One Absent Voter's Ballot Envelope No. 1, 260 unsealed, which shall have no writing thereon except 261 the designation "Absent Voter's Ballot Envelope No. 262 1";
- 263 (c) One Absent Voter's Ballot Envelope No. 2, 264 unsealed;
- 265 (d) Notice that an absent voter's ballot returned 266 from outside the continental limits of the United 267 States must be mailed priority airmail; and

268 (e) Notice that absent voters' ballots must be 269 received in the office of the clerk not later than the 270 time of closing of the polls.

Upon receipt of an absent voter's ballot by mail, the voter shall mark the ballot and the voter may have assistance in voting his absent voter's ballot in accordance with the provisions of section six of this article.

275 After the voter has voted his absent voter's ballot. 276he shall (1) enclose the same in Absent Voter's Ballot Envelope No. 1, and seal that envelope, (2) enclose 278 sealed Absent Voter's Ballot Envelope No. 1 in Absent 279 Voter's Ballot Envelope No. 2 and seal that envelope, 280 (3) complete and sign the forms, if any, on Absent 281 Voter's Ballot Envelope No. 2 according to the instruc-282 tions thereon, and (4) mail, postage prepaid and, if 283 from outside the continental limits of the United 284 States, by priority airmail, the sealed Absent Voter's 285 Ballot Envelope No. 2 to the clerk of the circuit court of the county in which he is registered to vote.

287 Upon receipt of such sealed envelope, the clerk shall 288 (1) enter onto the envelope such information as may 289 be required of him according to the instructions 290 thereon; (2) enter his challenge, if any, to the absent 291voter's ballot; (3) enter the required information into 292 a record of persons making application for and voting 293 an absent voter's ballot by personal appearance or by mail or otherwise (the form of which record and the 295 information to be entered therein shall be prescribed 296by the secretary of state); and (4) place such sealed 297envelope in a secure location in his office, there to 298 remain until delivered to the polling place in accor-299 dance with the provisions of this article or, in case of 300 a challenged ballot, to the county commission sitting as 301 a body of canvassers.

## §3-3-5c. Procedures for voting an emergency absent voter's ballot by qualified voters.

- 1 (a) Notwithstanding any other provision of this
- 2 chapter, a person qualified to vote an absent voter's
- 3 ballot, as defined in subsection (1), section one of this
- 4 article, who is admitted, on or after the seventh day

- 5 next preceding the election, to a hospital or other duly 6 licensed health care facility within the county of their residence for emergency medical treatment, and who remains confined and is unable to vote at the polls on election day, may vote an emergency absent voter's 10 ballot under the procedures established in this section. The county commission may adopt a policy extending 11 12 the emergency absentee voting procedures to hospitals 13 or other duly licensed health care facilities within an adjacent county or within thirty-five miles of the 15 county seat: *Provided*, That the policy shall be adopted 16 by the county commission at least ninety days prior to the election that will be effected and a copy of such policy shall be filed with the secretary of state.
- 19 (b) On or before the first Monday of the month next 20 preceding the date on which any election is to be held 21 the circuit clerk of each county shall notify the county 22 commission of the number of sets of emergency absent 23 voter ballot commissioners which he or she deems 24 necessary to perform the duties and functions herein-25 after set forth.
- 26 (c) A set of emergency absent voter's ballot commis-27sioners at-large shall consist of two persons, appointed by the county commission in accordance with the 2829 procedure prescribed for the appointment of election 30 commissioners under the provisions of section twenty-31 eight, article one of this chapter but without regard to 32magisterial district or precinct. Emergency absent 33 voter's ballot commissioners shall have the same 34 qualifications and rights and take the same oath required under the provisions of this chapter for 35 36 commissioners of elections. Such commissioners shall 37be compensated for services and expenses in the same 38 manner as commissioners of election obtaining and 39 delivering election supplies under the provisions of 40 section forty-four, article one of this chapter.
- 41 (d) Upon request of the voter or a member of the 42 voter's immediate family, the circuit clerk upon 43 receiving a proper request for voting an emergency 44 absent voter's ballot no earlier than the seventh day 45 next preceding the election and no later than noon of

46 47 48 49 50	election day, shall supply to the emergency absent voter's ballot commissioners the application for voting an emergency absent voter's ballot and the balloting materials. The emergency absent voter's ballot appli- cation shall be prescribed by the secretary of state and shall be in substantially the following form:
52 53	"APPLICATION FOR VOTING AN EMERGENCY ABSENT VOTER'S BALLOT
54 55 56 57 58 59 60 61 62 63 64 65 66	KNOWING THAT I CAN BE FINED NOT MORE THAN ONE THOUSAND DOLLARS AND IMPRISONED IN THE COUNTY JAIL FOR A PERIOD OF NOT MORE THAN ONE YEAR FOR KNOWINGLY MAKING A FALSE STATEMENT OR REPRESENTATION HEREIN, I,, hereby declare that I am now, or will have been a resident of the state of West Virginia for twelve months, and of the county of, for thirty days next preceding the date of the ensuing election to be held on the day of, 19; that I now reside at, 19;
67	(give full address)
68	in the magisterial district of, in said county; that I am a duly qualified voter entitled to vote in such election; that I am registered in the
69 70 71 72	precinct of my residence as provided by law; that I am registered as a;
70 71 72 73 74	precinct of my residence as provided by law; that I am
70 71 72 73 74 75 76	precinct of my residence as provided by law; that I am registered as a;  (1) I will be unable to vote in person at the polls on
70 71 72 73 74 75 76 77 78 79	precinct of my residence as provided by law; that I am registered as a;  (1) I will be unable to vote in person at the polls on election day because I have been confined in  (State name and location of facility)  since (State date of confinement commenced)
70 71 72 73 74 75 76 77	precinct of my residence as provided by law; that I am registered as a;  (1) I will be unable to vote in person at the polls on election day because I have been confined in  (State name and location of facility)  since

83 I hereby declare under the penalties for false 84 swearing as provided in section three, article nine, 85 chapter three of the code of West Virginia, one 86 thousand nine hundred thirty-one, as amended, that 87 the statements and declarations contained in this 88 application are true and correct to the best of my 89 knowledge and belief. 90 91 Signature of Applicant 92 93 (or in case the applicant is illiterate he 94 shall make his mark and have it witnessed 95 on the following lines): 96 97 Mark of Applicant 98 99 Signature of Witness" 100 If the person applying for an emergency absent 101 voter's ballot be unable to sign his application because of illiteracy, he shall make his mark on the signature 102103 line above provided for an illiterate applicant which 104 mark shall be witnessed. 105 The following declaration is to be completed and 106 signed by each of the emergency absent voter's ballot 107 commissioners: 108 "STATEMENT OF EMERGENCY ABSENT VOTER'S 109 **BALLOT COMMISSIONERS** We, \_\_\_\_\_ and \_\_\_\_ 110 111 declare that we are the duly appointed emergency 112 absent voter's ballot commissioners and have met the 113 applicant, whose name appears on the application 114 above at his or her place of confinement on the \_\_\_\_\_ 115 116 and that in our opinion, the applicant will, because of 117 an emergency medical confinement which commenced 118 at least seven days prior to the election, be unable to go to the polls on the \_\_\_\_\_day of \_\_\_\_\_ 119 120 19\_\_\_\_, the date of the election.

$\frac{21}{22}$	We have determined that the applicant has been confined in
$\frac{123}{24}$	(State name and location of facility)
125 126	(State date confinement commenced)
127 128	because of(State particulars of illness or injury)
129 130 131	(Date) (Signature of Emergency Absent Voter's Ballot Commissioner)
133 134	(Date) (Signature of Emergency Absent Voter's Ballot Commissioner)''
135 136 137 138 139 140 141 142 143 144 145 146 147 148 149 150 151 152	(e) At least one of the emergency absent voter's ballot commissioners receiving the balloting materials shall sign a receipt which shall be attached to the application form. Each of the emergency absent voter's ballot commissioners shall deliver the materials to the absent voter, await his or her completion of the application and then the ballot, and return the same to the circuit clerk, and upon delivering the application and the voted ballot to the circuit clerk, sign an oath that no person other than the absent voter voted the ballot. The application and the voted ballot shall be returned to the circuit clerk prior to the close of the polls on election day. Any ballots received by the clerk after the time that delivery may reasonably be made but before the closing of the polls shall be treated as challenged absent voters' ballots in accordance with the provisions of section ten of this article and in addition to those absent voters' ballots subject to challenge as enumerated therein.
154 155 156 157	(f) Upon receiving the application and emergency absent voter's ballot, the clerk of the circuit court shall ascertain whether the application is complete and the voter is properly registered to vote with the office of the clerk of the county commission. If the voter is

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- found to be properly registered in the precinct shown on the application, the ballot shall be delivered to the precinct election commissioner pursuant to section seven of this article. If the voter is found not to be registered, then the ballot shall be challenged for that reason or any other provided for in section ten of this article.
- 166 (g) If either or both of the emergency absent voter's ballot commissioners should refuse to sign any appli168 cation for voting an emergency absent voter's ballot, 169 then the voter shall be permitted to vote as an 170 emergency absent voter and any such ballot shall be 171 treated as a challenged absent voter's ballot in accor172 dance with the provisions of section ten of this article 173 and in addition to those absent voters' ballots subject 174 to challenge as enumerated therein.
- (h) Any voter who receives assistance in voting an emergency absentee voter's ballot shall comply with the provisions of section six of this article. Any other provisions of this chapter relating to absent voter's ballots not altered by the provisions of this section shall govern the treatment of emergency absent voter's ballots.

#### §3-3-10. Challenging of absent voters' ballots.

The clerk of the circuit court may challenge an absent voter's ballot on any of the following grounds:

(1) That the application for an absent voter's ballot has not been completed as required by law; (2) that any statement or declaration contained in the application for an absent voter's ballot is not true; (3) that the applicant for an absent voter's ballot is not registered to vote in the precinct of his residence as provided by law; (4) that the person voting an absent voter's ballot by personal appearance in his office had assistance in voting such ballot when the person was not qualified for such voting assistance because (a) the affidavit of the person who received such assistance does not indicate a legally sufficient reason for such assistance,

or (b) the person who received such assistance did not make an affidavit as required by this article, or (c) the

person who received such assistance is not so illiterate 18 as to have been unable to read the names on the ballot or that he is not so physically disabled as to have been 20 unable to see or mark the absent voter's ballot; (5) that 21 the person who voted an absent voter's ballot by mail and received assistance in voting such ballot, was not qualified under the provisions of this article for such assistance; and (6) that the person has voted absentee by mail as a result of being out of the county more than four consecutive times: Provided, That the determination as to whether the person has voted 28 more than four consecutive times shall not apply if the person is a citizen residing out of the United States; or 30 a member, spouse or dependent of a member serving in the uniformed services; or a college student living outside of his or her home county.

33 Any one or more of the election commissioners or 34 poll clerks in a precinct may challenge an absent 35 voter's ballot on any of the following grounds: (1) That 36 the application for an absent voter's ballot was not completed as required by law; (2) that any statement 37 or declaration contained in the application for an absent voter's ballot is not true; (3) that the person voting an absent voter's ballot is not registered to vote 41 in the precinct of his residence as provided by law; (4) that the signatures of the person voting an absent voter's ballot as they appear on his registration record, his application for an absent voter's ballot, and the absent voter's ballot envelope are not in the same 46 handwriting; (5) that the absent voter's ballot does not 47 have thereon the official seal of the clerk of the circuit court and all signatures of members of the board of 49 ballot commissioners; (6) that the person voting an absent voter's ballot by personal appearance in the 51 office of the clerk of the circuit court had assistance in voting such ballot when the person was not qualified for such assistance because (a) the affidavit of the person who received such assistance does not indicate 55 a legally sufficient reason for such assistance, or (b) 56 the person who received such assistance did not make an affidavit as required by this article, or (c) the person who received such assistance is not so illiterate

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59 as to have been unable to read the names on the ballot 60 or that he was not so physically disabled as to have 61 been unable to see or mark the absent voter's ballot: 62 (7) that the person voted an absent voter's ballot by 63 mail and received assistance in voting such ballot 64 when not qualified under the provisions of this article 65 for such assistance; (8) that the person who voted the 66 absent voter's ballot voted in person at the polls on 67 election day; (9) that the person voted an absent 68 voter's ballot under authority of subdivision (3) of 69 section one of this article and is or was present in the 70 county in which he is registered to vote between the 71 opening and closing of the polls on election day; (10) 72 that the person who voted an absent voter's ballot had 73 died before election day; (11) that the person voted an 74 absent voter's ballot under authority of subdivision (1) 75 of section one of this article and was able to vote at the 76 polls on election day; and (12) on any other ground or 77 for any reason on which or for which the ballot of a 78 voter voting in person at the polls on election day may 79 be challenged.

Any registered voter in the county may challenge an 81 absent voter's ballot voted under authority of subdivi-82 sion (3) of section one of this article on the ground that 83 the voter of such ballot is or was in the county in 84 which he is registered to vote between the opening 85 and closing of the polls on election day and may challenge an absent voter's ballot voted under author-87 ity of subdivision (1) of section one of this article on the ground that the voter of such ballot was able to vote at the polls on election day.

Forms for, and the manner of, challenging an absent voter's ballot under the provisions of this article shall be prescribed by the secretary of state.

Absent voters' ballots challenged by the clerk of the 94 circuit court under the provisions of this article shall be transmitted by the clerk directly to the county 96 commission sitting as a board of canvassers; and the 97 absent voters' ballots challenged by the election commissioners, poll clerks and registered voters of the county under the provisions of this article shall not be

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- 100 counted by the election officials but shall be 101 transmitted by them to the county commission sitting 102 as a board of canvassers. Action by the board of 103 canvassers on such challenged absent voters' ballots 104 shall be governed by the provisions of section forty-
- 105 one, article one of this chapter.

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_	The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.  **Chairman Senate Committee**  Chairman House Committee**
	Originated in the Senate.
	In effect ninety days from passage.
	Scale C. Mulls. Clerk of the Senate
	Clerk of the House of Delegates
	President of the Senate
	Speaker House of Delegates
	The within Appened this the 27th  day of 1989.  Governor

PRESENTED TO THE

GOVERNOR V/25/89

Date \_\_\_\_\_

Time 30